

De nouvelles orientations pour la politique agricole Européenne ?

La stratégie Farm2Fork : contenu, origines, conséquences

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- Une séquence politique qui s'étire
 - Réforme de la PAC : initialement 2018-2020
 - Élections européennes et « vague verte » : Pacte vert, nouvelle commission, nouveau parlement
- Deux composantes du Pacte vert : Farm2Fork, Biodiversité
- Et des ambitions environnementales (affichées) + fortes
- Trois dimensions pour saisir les dynamiques en cours
 1. Contenu des stratégies Farm2Fork et Biodiversité
 2. Quelques éléments quant à leur origine / « raison d'être » politique
 3. Les implications, actuelles et futures

1. Les stratégies F2F et Biodiversité : de quoi s'agit-il ?

- Des communications de la Commission au Conseil et au Parlement
 - Fixe des orientations, un cadre, pour le débat entre co-législateur
 - Mais non contraignant !
- La Farm2Fork: une ambition systémique, une approche en termes de « système alimentaire » pour la première fois (?)
- Aborde les nécessaires changements dans l'offre, la demande, et dans une moindre mesure les échanges
- Un « narratif » (relativement) ambitieux doublée d'une approche par cibles quantifiées (essentiellement sur l'offre)

- Les cibles clés sur l'offre d'ici à 2030
 - Pesticide –50% risk & use
 - N –20% sur les applications
 - AB 25%
 - 10% de « landscape features » (mais rien sur les prairies)
- Le volet demande :
 - Vers des régimes alimentaires « plant based », réduire la « red & processed meat »... mais sans cible claire
 - Changer l'environnement alimentaire
 - Réduire le packaging
- Les trous dans la raquette :
 - Rien sur l'élevage
 - Pas de cible sur l'alimentation / la réduction des protéines animales
 - Le diable est dans les détails

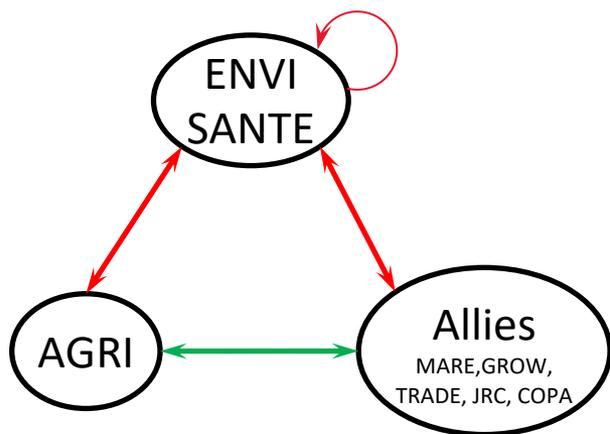
- La mise en œuvre de la stratégie : une série de propositions par la Commission (cf point 3 conséquences)
- Une stratégie sans égale (temporellement et géographiquement)

<i>Year of reference</i>	2010
<i>Biological fixation</i>	1
<i>Manure excretion</i>	8,8
<i>Synthetic fertilizers</i>	11,4
<i>Atmospheric deposition</i>	2,1
TOTAL	23,3
<i>TOTAL anthropogenic input</i>	20,2
<i>Plant removal</i>	12,5
<i>N efficiency (without atm. deposition)</i>	59%

- La mise en œuvre de la stratégie : une série de propositions par la Commission (cf point 3 conséquences)
- Une stratégie sans égale (temporellement et géographiquement)
- Une prise de position de la Commission (notamment vis-à-vis des EM) qui dénote
- ... mais avec des résistances fortes : de la part de la DG AGRI, des États membres, des parties prenantes à Bruxelles
- Que s'est-il passé ? Quelles conséquences ?

2. La dynamique politique à l'origine de la F2F

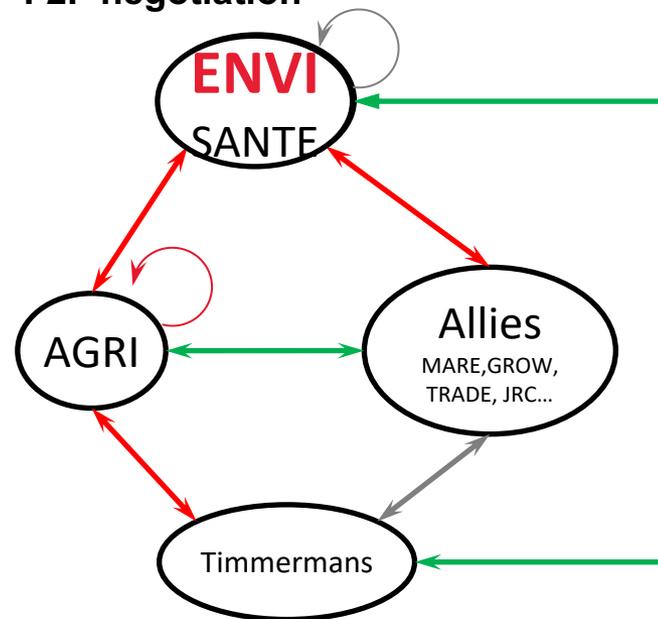
” Normal” situation



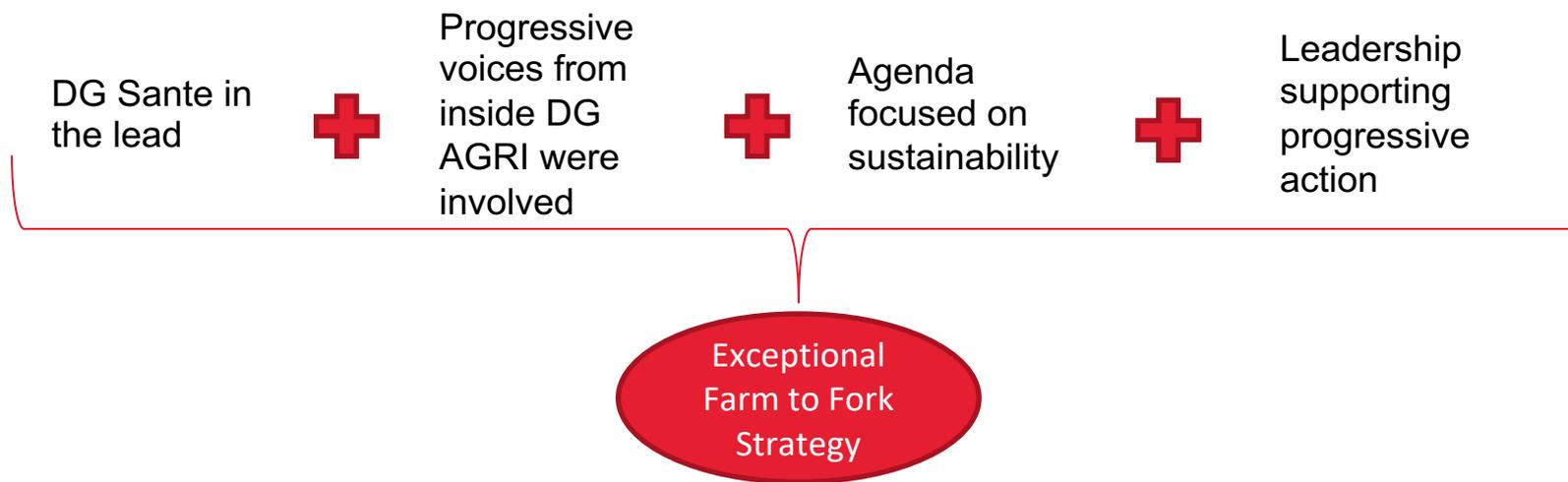
DG AGRI and its allies set the agenda while ENVI & SANTE do not easily find common ground to make heard alternative proposals



F2F negotiation



SANTE holding the pen + Timmermans' strong involvement (supported by EC Pdt) + progressive voices within AGRI heard => (strongly) reduced the influence of AGRI and its allies



BUT

- The document could have been more progressive if:
- The DG ENV had better capacity to participate fully
 - DG CLIMA had participated more and had more expertise in agriculture
 - The Commission was less afraid of EU backlash and tackled consumption



United States Department of Agriculture

Economic Research Service

Economic Brief Number 30

November 2020

Economic and Food Security Impacts of Agricultural Input Reduction Under the European Union Green Deal's Farm to Fork and Biodiversity Strategies

Jayson Beckman, Maros Ivanic, Jeremy L. Jelliffe, Felix G. Baquedano, and Sara G. Scott



JRC TECHNICAL REPORT

Modelling environmental and climate ambition in the agricultural sector with the CAPRI model

Exploring the potential effects of selected Farm to Fork and Biodiversity strategies targets in the framework of the 2030 Climate targets and the post 2020 Common Agricultural Policy

Jesus Barreiro-Hurlé, Mariia Bogonos, Mihaly Himics, Jordan Hristov, Ignacio Pérez-Domínguez, Amar Sahoo, Guna Salputra, Franz Weiss, Edoardo Baldoni, Christian Elleby

2021



3. Les conséquences politiques

- Des effets limités sur la réforme de la PAC : ring fencing pour l'écorégime, aucune cible
- Pour les prochaines échéances : un plan d'action riche... mais quelle mise en œuvre ?

<p>- Proposal for a legislative framework for sustainable food systems</p>	<p>2023</p>	<p>1.</p>	<p>SANTE/AGRI/MARE/ENV</p>
<p>- Establish an EU Food Security Observatory to monitor and report on the Union’s capacity to assure the availability of supplies, covering food production and critical supply infrastructure, providing transparency and coordination in times of food security challenges</p>	<p>2021</p>	<p>2.</p>	<p>AGRI/MARE/SANTE</p>
<p>- Develop a contingency plan for ensuring food supply and food security during crisis of any nature</p>	<p>2021</p>	<p>3.</p>	<p>AGRI/MARE/SANTE</p>

- Adopt recommendations to each Member State addressing the nine specific objectives of the Common Agricultural Policy (CAP) , before the draft CAP Strategic Plans are formally submitted	2020-2021	4.	AGRI
- Proposal for a revision of the Sustainable Use of Pesticides Directive to significantly reduce use and dependency on pesticides and enhance Integrated Pest Management	2022	5.	SANTE
- Revision of the relevant implementing Regulations under the Plant Protection Products framework to facilitate placing on the market of plant protection products containing biological active substances	2021	6.	SANTE
- Proposal for a revision of the pesticides statistics Regulation to overcome data gaps and reinforce evidence-based policy making	2023	7.	ESTAT
- Action Plan for integrated nutrient management to reduce the pollution including from fertilisers in agriculture	2022-2023	8.	ENV/ AGRI
- Action Plan for the organic sector for 2021-2026 in order to stimulate a sustainable development of the supply and demand for organic products	2020	9.	AGRI
- Proposal for a revision of the existing animal welfare legislation, including on animal transport and slaughter of animals	2023	10.	SANTE
- Proposal for a revision of the feed additives Regulation to reduce the environmental impact of livestock farming	2021	11.	SANTE
- Proposal for a revision of the Farm Accountancy Data Network Regulation to transform it into a Farm Sustainability Data Network with a view to contribute to a wide uptake of sustainable farming practices	2023	12.	AGRI
- Initiatives to support primary producers throughout the transition, including through the clarification of competition rules with regard to sustainability in collective actions	2022	13.	COMP/AGR I

- Develop an EU code and monitoring framework for responsible business and marketing conduct in the food supply chain	2021	14.	GROW/ ENV
- Launch initiatives to stimulate reformulation of processed food, including the setting of maximum levels for certain nutrients	2021	15.	SANTE
- Set nutrient profiles to restrict promotion of food high in salt, sugar and/or fat	2022	16.	
- Proposal for a revision of EU legislation on Food Contact Materials to improve food safety, ensure citizens' health and reduce the environmental footprint of the sector	2022	17.	SANTE
- Proposal for a revision of EU marketing standards for agricultural, fishery and aquaculture products to ensure the uptake and supply of sustainable products	2021- 2022	18.	AGRI/ MARE
- Enhance coordination to enforce single market rules and tackle Food Fraud , including through the strengthening of OLAFs investigative capacities	2021- 2022	19.	SANTE/ OLAF

- Proposal for a harmonised mandatory front-of-pack nutrition labelling to enable consumers to make health conscious food choices	2022	20.	SANTE
- Proposal to require origin indication for milk as well as milk and meat as ingredient to enable consumers to identify locally-produced food and stimulate short supply chains to the benefit of farmers	2022	21.	SANTE
- Determine the best modalities for setting minimum mandatory criteria for sustainable food procurement to promote healthy and sustainable diets, including organic products, in schools and public institutions	2021	22.	ENV/GRO W/SANTE
- Proposal for a sustainable food labelling framework to empower consumers to make sustainable food choices	2024	23.	SANTE/AG RI/ENV
- Review of the EU promotion programme for agricultural and food products with a view to enhancing its contribution to sustainable production and consumption	2020	24.	AGRI
- Review of the EU school scheme legal framework with a view to refocus the scheme on healthy and sustainable food	2023	25. ° ° ° °	qa

- Des effets limités sur la réforme de la PAC : ring fencing pour l'écorégime, aucune cible
- Pour les prochaines échéances : un plan d'action riche... mais quelle mise en œuvre ?
- La loi sur les systèmes alimentaires durables : une fenêtre d'opportunité ?
- Carbon farming
- Directive SUD (cf F. Courleux)
- Affichage environnementale / environnement alimentaire /